



Copper Development  
Association

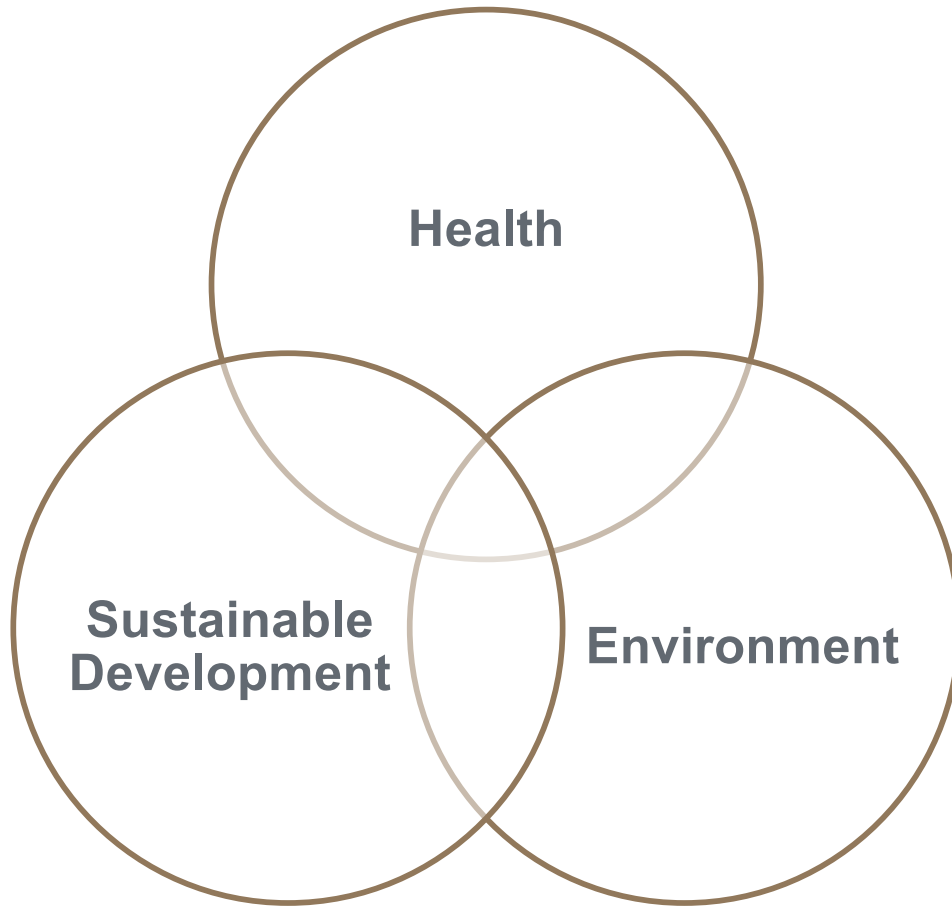
Copper Alliance

# Update of regulatory issues that concern and affect copper and copper alloys

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3 April 2019

The image shows a portion of the periodic table with a magnifying glass centered over the element Copper (Cu). The magnified area shows the element's symbol 'Cu', its name 'Copper', and its atomic weight '63.546'. The background shows other elements like Manganese (Mn), Iron (Fe), Ruthenium (Ru), and Tin (Sn).

7 VIIIB	8 VIIIB	9	10	11	12
25 Mn Manganese 54.938	26 Fe Iron 55.845	27	28	29 Cu Copper 63.546	30
43 Tc Technetium (98)	44 Ru Ruthenium 101.07	45	46	47	48
75	76	77	78	79	80
50 Sn Tin 118.71	51 Sb Antimony 121.76	52	53	54	55
83 Bi Bismuth	84	85	86	87	88



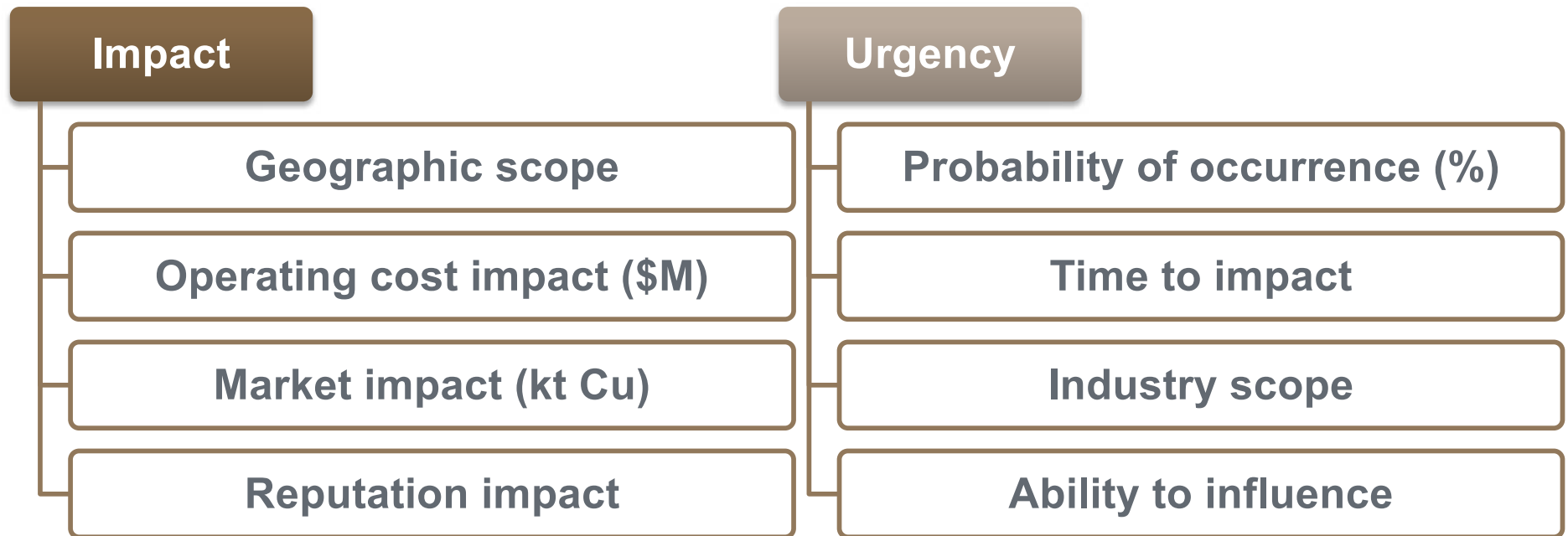
**Regulatory & Non-regulatory**

**Risks & Opportunities**

**Primarily North American**

# Prioritizing

Cu



**Critical:** Immediate action and significant resources

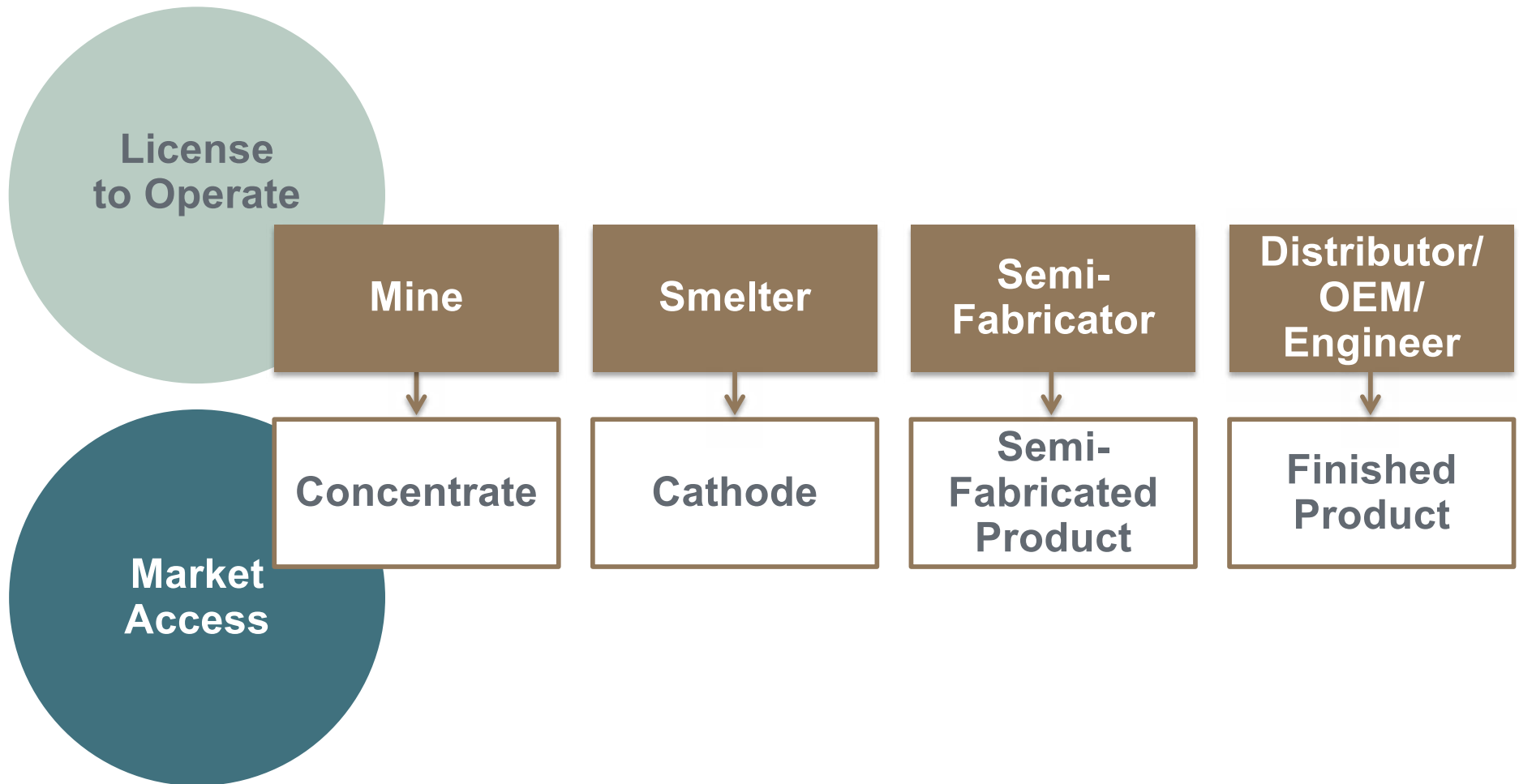
**High:** Action and resources required

**Moderate:** Monitor and small amount of resources

**Low:** Acceptance and little to no resources

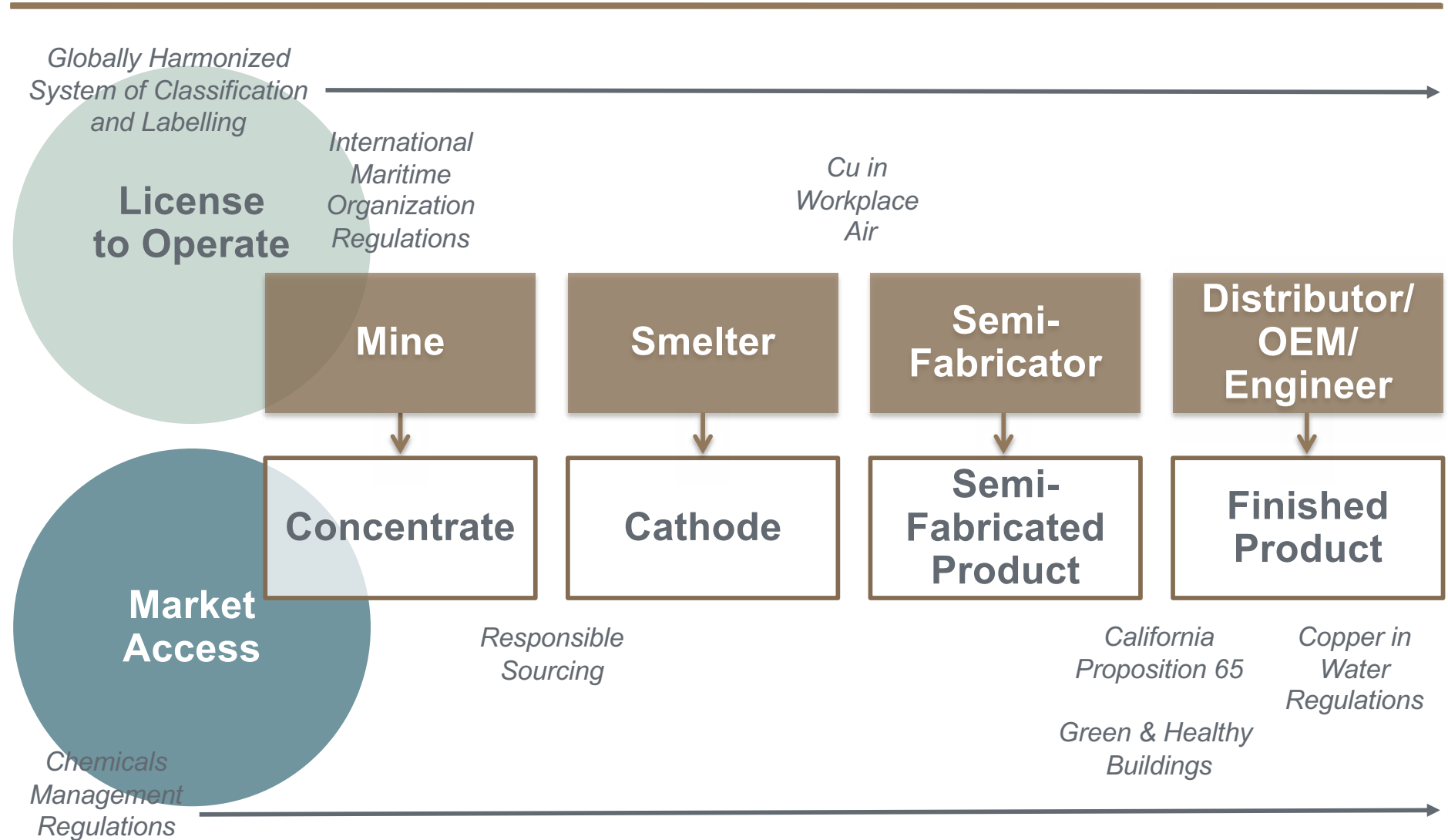
# Impacts

Cu



# Agenda

Cu



# Issues Affecting Market Access

# Market Access: Chemicals Management Regulations



Cu

## United States Environmental Protection Agency (EPA): *Toxic Substances Control Act (TSCA)*

- Major overhaul in 2016
- Requires EPA to consider metals differently than organics
- Other metals likely to be assessed before Cu
  - Mo, Sb, Cd, Co, Pb, Hg, Ni
- When assessed, \$1.3M industry fee
  - Formation of consortium will be required

## Environment and Climate Change Canada (ECCC), Health Canada (HC): *Chemicals Management Plan (CMP)*

- Cu and its compounds currently being assessed (along with Zn)
- Decision expected in Q2/Q3 2019
  - If “CEPA toxic”, risk management measures will be proposed
- Copper Alliance formed broad taskforce in 2017
  - Significant engagement with assessment team & other stakeholders

# Market Access: Chemicals Management Regulations (cont.)



Cu

## European Chemicals Agency: *Registration, Evaluation, Authorisation & Restriction of Chemicals (REACH)*

- Pb proposed as “Substance of Very High Concern” (SVHC) in June 2018
  - Triggered immediate communication obligations
  - Initiated prioritisation for authorisation
    - Cannot be used on its own or in alloys, above specific concentration limit, after sunset date (~Q3/4 2024), unless authorisation granted
- Copper Alliance strategy & tactics
  - Delay prioritization
    - Prepare dossier to support advocacy (starting in September 2019)
  - Evaluate precedents for restriction and other alternatives to authorisation
    - Obtain exemption for use(s) of Pb in Cu alloys for drinking water applications
  - Obtain suitable latest application date for authorisation

# Market Access: Responsible Sourcing



Cu



Electronic & automotive companies



Financial investors & banks



Non-Governmental Organizations



global witness



Regulatory agencies



European Commission



LONDON METAL EXCHANGE

# Market Access: Responsible Sourcing (cont.)



Cu

## Some (not all!) components of responsible sourcing



## Copper Alliance developing strategy to address concerns

- Designed to demonstrate responsible production
- Stay tuned . . .

# Market Access: California Proposition 65



## California Office of Environmental Health Hazard Assessment: *Safe Drinking Water and Toxic Enforcement Act of 1986 (Proposition 65)*

- Requires "clear and reasonable" warning if use of product may result in exposure to certain chemicals above Safe Harbor Limit ( $\mu\text{g}/\text{day}$ )
  - Deals with exposure to chemicals, not chemical content



**WARNING:** This product can expose you to [**lead**], which is known to the State of California to cause **birth defects or other reproductive harm**. For more information go to [www.P65Warnings.ca.gov](http://www.P65Warnings.ca.gov).

- Enforcement: public via Attorney General, private via citizen suits
  - Companies often pay settlements to avoid expense of litigation
    - Settlement agreements can be used as a guide
      - Lead in brass: Reformulate so product contains  $\leq 100$  ppm (0.01%) lead

# Market Access: California Proposition 65 (cont.)



Key elements identified in 2019 Copper Alliance guidance:

Class	Arsenic	Beryllium	Cadmium	Lead	Mercury	Nickel
<b>Cast Alloys</b>						
Brasses	X	X	X	X		X
Bronzes				X		X
Copper-Lead Alloys				X		X
Copper-Nickels		X		X		X
Coppers	X	X				
High Copper Alloys		X		X		X
Nickel Silvers				X		X
Special Alloys				X		X
<b>Wrought Alloys</b>						
Brasses	X		X	X		X
Bronzes	X			X		X
Copper-Nickel Alloys		X		X	X	X
Nickel Silvers				X		X
Coppers	X		X	X		X
High Copper Alloys	X	X	X	X		X

Other elements to consider:

51 <b>Sb</b> Antimony 121,76	27 <b>Co</b> Cobalt 58,93	3 <b>Li</b> Lithium 6,94	34 <b>Se</b> Selenium 78,96	22 <b>Ti</b> Titanium 47,97
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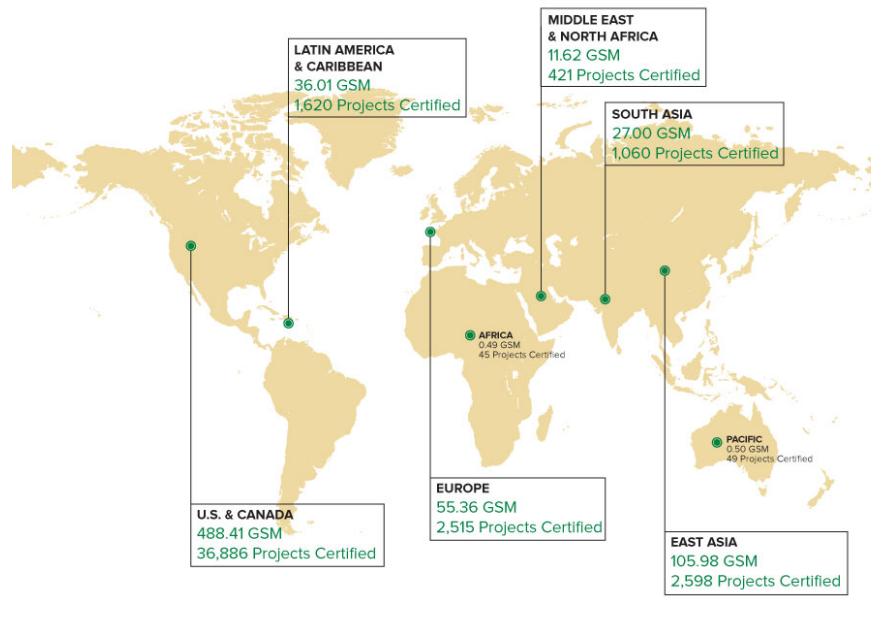
# Market Access: Green and Healthy Buildings





## TOP 10 COUNTRIES & REGIONS FOR LEED OUTSIDE THE U.S.

MEASURED IN GROSS SQUARE METERS (GSM)




## THE RANKINGS

<b>1. MAINLAND CHINA</b> <b>68.83</b> CERTIFIED GSM <b>1,494</b> PROJECTS CERTIFIED	<b>6. TURKEY</b> <b>10.90</b> CERTIFIED GSM <b>337</b> PROJECTS CERTIFIED
<b>2. CANADA</b> <b>46.81</b> CERTIFIED GSM <b>3,254</b> PROJECTS CERTIFIED	<b>7. GERMANY</b> <b>8.47</b> CERTIFIED GSM <b>327</b> PROJECTS CERTIFIED
<b>3. INDIA</b> <b>24.81</b> CERTIFIED GSM <b>899</b> PROJECTS CERTIFIED	<b>8. MEXICO</b> <b>8.41</b> CERTIFIED GSM <b>370</b> PROJECTS CERTIFIED
<b>4. BRAZIL</b> <b>16.74</b> CERTIFIED GSM <b>531</b> PROJECTS CERTIFIED	<b>9. CHINA, TAIWAN</b> <b>7.30</b> CERTIFIED GSM <b>144</b> PROJECTS CERTIFIED
<b>5. REPUBLIC OF KOREA</b> <b>12.15</b> CERTIFIED GSM <b>143</b> PROJECTS CERTIFIED	<b>10. SPAIN</b> <b>5.81</b> CERTIFIED GSM <b>299</b> PROJECTS CERTIFIED
<b>UNITED STATES</b> <b>441.60</b> CERTIFIED GSM <b>33,632</b> PROJECTS CERTIFIED	

# Market Access: Green and Healthy Buildings (cont.)



## Several competing building and product certification schemes

- Common theme: transparency
  - Material ingredients 
  - Potential health hazards
  - Environmental impacts
- Next frontier: optimization



## *Building Better: A Guide to Copper in Green and Healthy Buildings*

- Published by Copper Alliance in 2018
- Establishes strong connection between copper and green and healthy buildings via credit-application pairs

### 128 Applications of Copper in Commercial Buildings

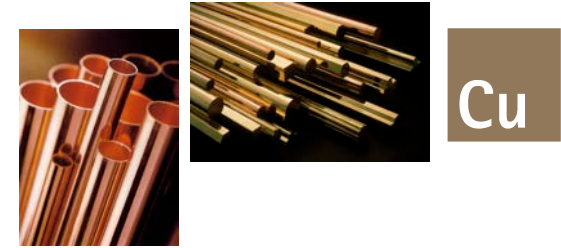
There are 128 applications of copper making commercial buildings greener and healthier through the 420+ credits, provisions and features awarded within LEED v4, ASHRAE 189.1 and WELL v1. From electric vehicle charging stations and photovoltaics technologies to plumbing and electrical systems supporting active transportation, reduced water use and energy management, sustainable copper means better buildings.



Explore how copper makes buildings better at [sustainablecopper.org](http://sustainablecopper.org) and @ThinkCopperUSA.

 Copper Development Association Inc.  
Copper Alliance

# Market Access: Copper in *Drinking Water Regulations*



## EPA: *Lead and Copper Rule*

- Update still pending
- Expected to include:
  - No change to Cu Action Level = 1.3 mg/L
  - New “aggressive to copper” criteria
    - To be evaluated by Copper Alliance
  - New health-based benchmark for Pb

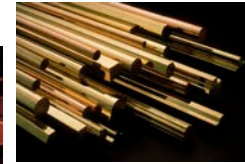
## HC: *Drinking Water Guidelines*

- New Cu guideline proposed in 2018
  - Maximum Acceptable Concentration (MAC) = 2 mg/L at tap
  - Aesthetic objective = 1 mg/L at tap
- New Pb guideline finalized in March 2019
  - MAC = 5 µg/L

## EU: *Drinking Water Directive*

- Recast in 2018
- No change to Cu limit
- New Pb limit proposed = 5 µg/L
- Potential to affect alloys previously tested under 4MS scheme
- Implementation into national laws not expected until ~2029

# Market Access: Copper in Surface Water Regulations



Cu

- Federal and State/Provincial regulations that establish allowable levels of copper in surface waters
- Impacts market access for architectural and plumbing products and license to operate for facilities with discharge permits

## EPA: *Cooperative Research and Development Agreement*

- Copper Alliance & Al, Co, Pb, Ni, Zn associations signed in 2017
- 5 year project
- Establish methods for deriving bioavailability-based water quality criteria for metals

## ECRC: *Water Quality Guideline*

- Update for Cu expected in Q2/Q3 2019
- Linked to CMP assessment
- Based on same science used by EPA and preferred by Copper Alliance (bioavailability)

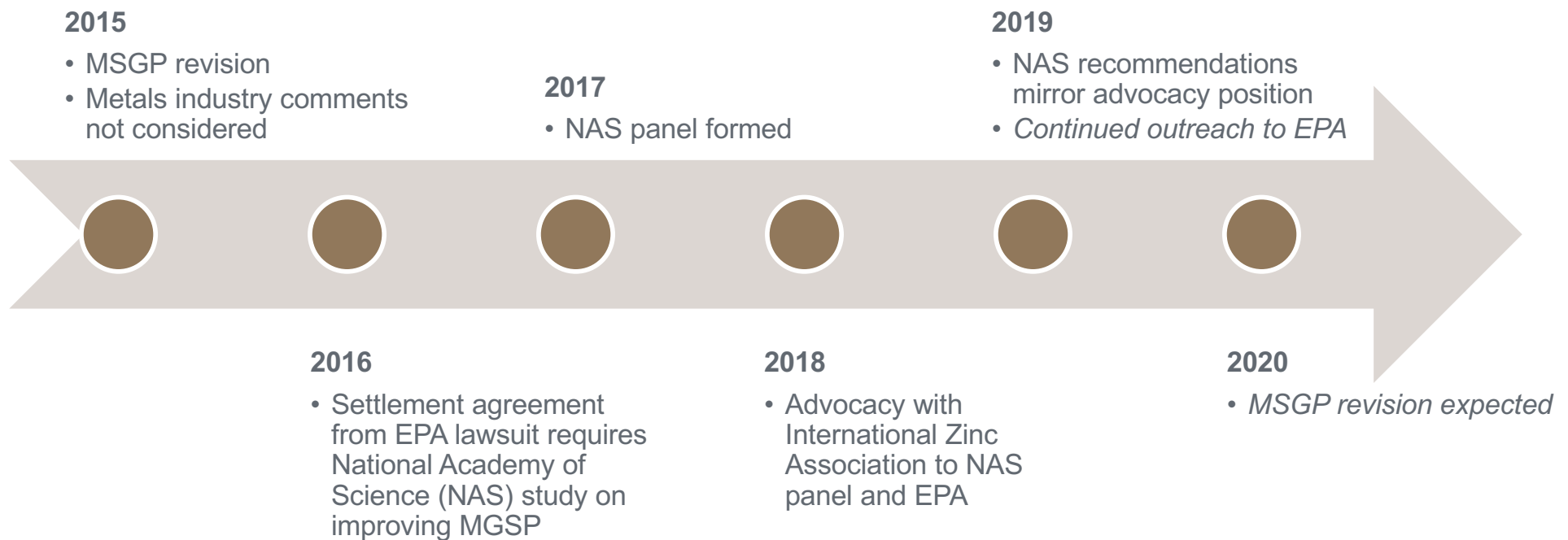
# Market Access: Copper in Stormwater Regulations



Cu

## EPA: *Multi-Sector General Permit (MSGP)*

- Establishes stormwater discharge requirements, replicated in State permits
- Impacts market access for architectural products and license to operate for facilities with stormwater permits



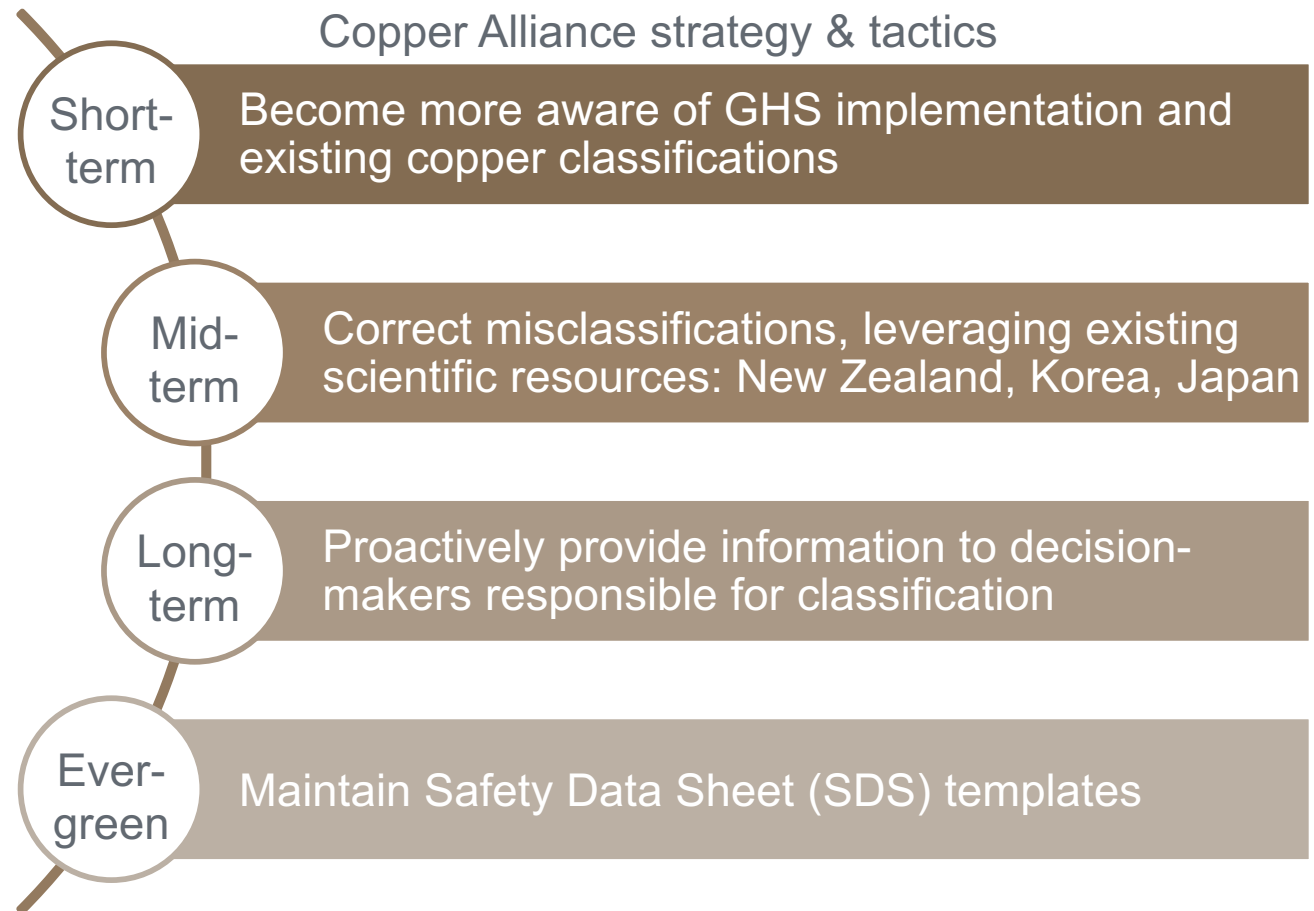
# Issues Affecting License to Operate

# License to Operate: Globally Harmonized System of Classification and Labelling (GHS)

Cu

## United Nations: *GHS*

- *Intended to harmonize hazard identification and communication, globally*
- Exploring global classifications list



GHS = Classification, Labelling & Packaging (CLP) in EU, with important links to REACH. Co classification as carcinogenic may trigger similar process as Pb.

# License to Operate: Cu in Workplace Air



## European Commission Scientific Committee on Occupational Exposure Limits (SCOEL): *Occupational Exposure Limit (OEL)*

- Proposed to reduce Cu OEL 100X in 2014 =  $0.01 \text{ mg/m}^3$
- Several other EU countries considering similar changes
- Copper Alliance assembled expert panel to recommend research and advocacy needed to resolve uncertainty
  - Implementing tiered plan
  - Authorities delayed until complete

## American Conference of Governmental Industrial Hygienists (ACGIH): *Threshold Limit Value*

- Cu on “Under Study List”
  - No action until at least 2020
- Copper Alliance preparing proactive data submittal to inform decision-making
  - Research underway in EU may support further delay

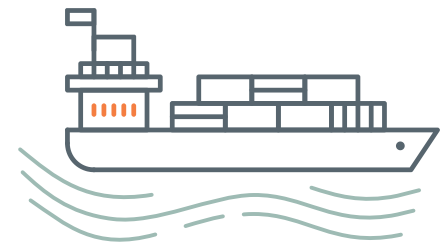
# License to Operate: International Maritime Organization (IMO) Regulations



Cu

## IMO: *International Maritime Solid Bulk Cargo (IMSBC) Code*

- New criteria established in 2015 required hazard assessment of cargoes
  - Problematic test method for corrosivity
    - All copper concentrates → “corrosive”
      - Increased freight rates & reduced access to port facilities
- Copper Alliance lead mining industry collaboration to propose refinements to test
  - Accepted “in principle” by IMO in Q3/4 2018
  - Final decision in 2019



Successfully secured  
**ANNUAL COST  
AVOIDANCE  
OF MORE THAN  
\$140M**

for members by refining and successfully advocating for a corrosivity test method to meet IMO regulations

# Other Issues?

Cu

## Critical

- EPA Integrated Risk Information System (IRIS)

## High

- Brass scrap stream viability

## Moderate

- Regulatory reform
- Agency for Toxic Substances and Disease Registry (ATSDR) toxicological profile for Cu
- Architectural Cu runoff regulations
- Cooling tower regulations for *Legionella* monitoring

- Dodd-Frank
- End of Life Vehicles (ELV)/Restriction of Hazardous Substances (RoHS) regulations
- Environmental effects of metals mixtures

## Low

- California Environmental Contaminant Biomonitoring Program
- Climate change policies
- Green chemistry regulations
- Impacts of Cu on fish olfaction
- Regulations on Cu in brake pads



**Questions?**

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# Thank you

For more information please contact:

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